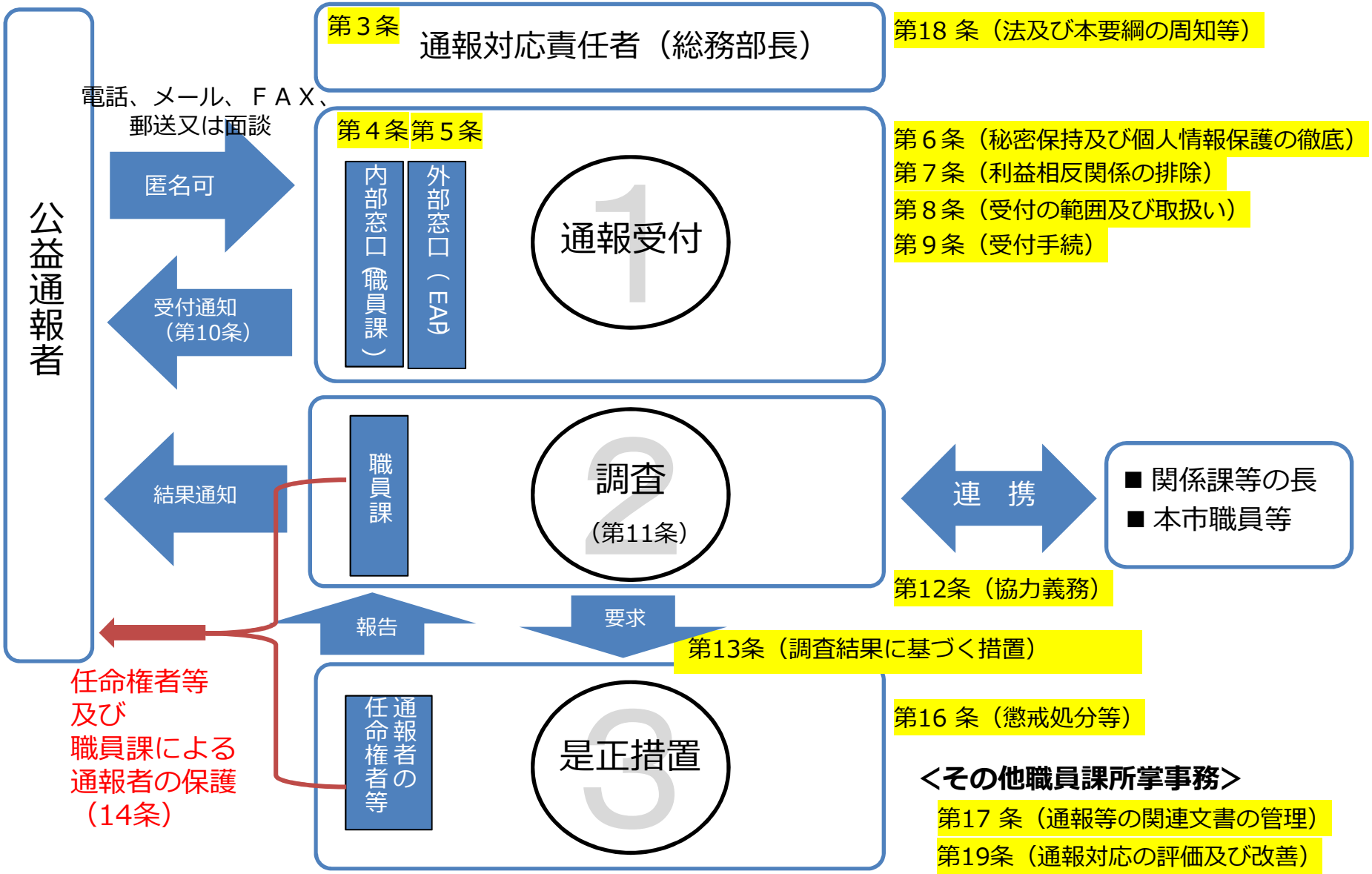宇部市職員等公益通報制度実施要綱　概要